

JUSTIFICATION REVIEW DOCUMENT

CONTROL NUMBER: HQC007-12-59  
PURCHASE REQUEST: HQCAAA-2125-2100

Description of Acquisition: This requirement is to purchase Brand Name, BeyondTrust PowerBroker Software, Software Licenses and Maintenance Support

Statutory Authority: 10 U.S.C. 2304(c)(1) as implemented by FAR 6.302-1(c). Application of brand name descriptions

Prepared by: Jason Nuckols JN Contract Specialist  
Phone: (804) 734-8000 Ext: 86184 Date: 06/14/2012

Technical: LTC Donald Rotramel DR Program Manager  
Date: 6/17/12

BEIMG Rep: Debbie Emory DE Lead IT Specialist  
Date: 6/15/2012

PCO: Rita W. Jackson RWJ Contracting Officer  
Phone: (804) 734-8000 Ext: 48199 Date: 6/19/2012  
07

REVIEWS: We have reviewed this J&A and find the justification adequate to support other than full and open competition.

Program Manager: LTC Donald Rotramel  
Signature: DR Date: 19JUN12

Legal Counsel: Elliot J. Clark Jr  
(Printed Name)  
Signature: Elliot J. Clark Jr Date: June 19, 12

Division Chief: Deborah L. Wiggins  
Signature: DLWiggins Date: 6/19/12

Competition Advocate: Melissa Rios  
Signature: MR Date: 6/20/12

DECA CONTROL NUMBER: HQC007-12-59

**1. REQUIRING AGENCY AND CONTRACTING OFFICE:**

Defense Commissary Agency (DeCA)  
1300 E Avenue  
Fort Lee, VA 23801-1800

Requiring Activity: Information Technology Directorate, Data Center Division

Contracting Activity: Store Services Support Division, Information Technology Branch

**2. NATURE/DESCRIPTION OF ACTION(S).** This justification for other than a full and open competition will result in an award of a firm fixed price purchase order for brand name software, software license and maintenance support for BeyondTrust PowerBroker (PB).

**3. DESCRIPTION OF SUPPLIES/SERVICES.** This requirement is to purchase Brand Name products BeyondTrust's PB bridge tool which integrates an Active Directory environment with UNIX and Linux systems.

**LICENSES AND MAINTENANCE:**

#	Part Number	Item	Product Description	Qty	Type
1	PB-SUP-GOV-NL-NA-(25-49)	LIC	PowerBroker Servers Unix Physical Machines (Standard) (per license)	36	New
2	PB-SUP-GOV-ESS-NA-(25-49)	MNT	ESS for: PowerBroker Servers Unix Physical Machines (Standard) (per license)	36	New
3	PB-SUV-GOV-NL-NA-(10-24)	LIC	PowerBroker Servers Unix VIRTUAL Machines (per license)	14	New
4	PB-SUV-GOV-ESS-NA-(10-24)	MNT	ESS for: PowerBroker Servers Unix VIRTUAL Machines (per license)	14	New
5	PB-SLP-GOV-NL-NA-(2-4)	LIC	PowerBroker Servers Linux physical Machines (per license)	4	New
6	PB-SLP-GOV-ESS-NA-(2-4)	MNT	Maint for: PowerBroker Servers Linux physical Machines (per license)	4	New
7	PB-SLV-GOV-NL-NA-(50-99)	LIC	PowerBroker Servers Linux-only VIRTUAL Machines (per license)	71	New
8	PB-SLV-GOV-ESS-NA-(50-99)	MNT	ESS for: PowerBroker Servers Linux-only VIRTUAL Machines (per license)	71	New
9	PBIS-LICES (100-249)	LIC	PB Identity Services Lic Ent. Edition Server (100-249)	125	New
10	PBIS-MAINTES (100-249)	MNT	PB Identity Services Maint Ent. Edition Server (100-249)	125	New

Base period of performance: August 1, 2012 - July 31, 2013

Option Period One: August 1, 2013 - July 31, 2014

Option Period Two: August 1, 2014 - July 31, 2015

Option Period Three: August 1, 2015 - July 31, 2016;

Option Period Four: August 1, 2016 - July 31, 2017.

**4. IDENTIFICATION OF STATUTORY AUTHORITY.** 10 U.S.C. 2304(c)(1) as implemented by FAR 6.302-1(c). Application of brand name descriptions the Brand Name hardware, software and maintenance support

**5. IDENTIFICATION OF JUSTIFICATION RATIONALE.** BeyondTrust PB product is a virtual appliance that will integrate seamlessly into DeCA's Virtual Machine environment, while the other possible vendors currently do not have this capability. BeyondTrust's PB bridge tool integrates an Active Directory environment with UNIX and Linux systems. Enterprise single sign-on (ESSO) tools provide single sign-on by transmitting user ID, passwords and other attributes through the user interface of Web browsers, terminal emulators and "thick" client applications. Factors driving ESSO implementations are high password-related help desk costs and the need for shared workstation support in clinical environments.

BeyondTrust also provides DeCA with the following:

- a. Ability to integrate into the existing Active Directory (AD) Infrastructure.
- b. Ability of the Help Desk to service requests.
- c. High availability capability.
- d. Virtualization.
- e. Ability to expand the scope of the product to include other access controls (Oracle Logins, Application Logins).
- f. The capability of the technical support to service requests from DeCA.

BeyondTrust Power Password product is currently in use in DeCA's UNIX environment.

**6. DETERMINATION OF FAIR AND REASONABLE COST.** In accordance with FAR 8.404, 12.209, 13.106-1 (2), and 14.408-2, I hereby determine that the anticipated cost or price to the Government for this contract action will be fair and reasonable. The Price Reasonableness Memorandum detailing the Fair and Reasonable Price Determination will be included in the contract file documentation.

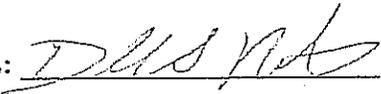
**7. MARKET RESEARCH.** A search of the Army CHES (CHES) Enterprise Software Initiative (ESI) was conducted and it was determined that there is no contract holder for BeyondTrust PowerBroker software, software licenses and maintenance support under the CHES contract vehicle. The Defense Federal Acquisition Regulation Supplement SubPart 208.74-Enterprise Software Agreements requires that Department of Defense Agencies use the ESI when available through CHES.

Additional Market Research was conducted on the NASA SEWP IV (SEWP) contract vehicle. It was determined that at least three (3) vendors are capable of providing the Brand Name, BeyondTrust PowerBroker software, software licenses and maintenance support. Based on the above information, award of a new delivery order against an existing SEWP contract for the procurement of maintenance support for DeCA's Brand Name, BeyondTrust PB and its maintenance support is believed to be in the best interest of DeCA.

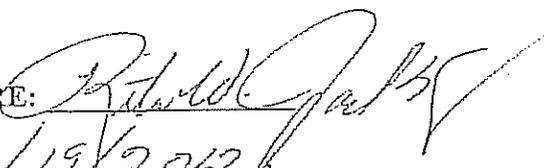
**8. ANY OTHER SUPPORTING FACTS.** N/A

**9. ACTIONS TAKEN TO REMOVE BARRIERS TO COMPEITION:** DeCA continues to perform market research for products that are available and designed to run on open platforms and through virtualization in lieu of the old legacy closed platforms. DeCA continually communicates and works with other DoD agencies, its business partners, and attends trade and industry shows, in an effort to stay abreast of this evolving technology. As legislation and regulatory changes mandated by DoD change and influence the DoD department's information technology requirements, the commercial market place's ability to stay abreast of those changes and provide viable solutions will also change.

10. TECHNICAL CERTIFICATION: "I certify that the supporting data under my cognizance which are included in the J&A are accurate and complete to the best of my knowledge and belief."

NAME: LTC Donald Rotramel      SIGNATURE:   
TITLE: Program Manager      DATE: 19 JUN 12

CONTRACTING OFFICER CERTIFICATION: "I have reviewed this justification and find it to be accurate and complete to the best of my knowledge and belief. Since this justification does not exceed \$650,000 and pursuant to the authority of 10 U.S.C. 2304(c)(1) provided that funds are available or will be made available and provided that the services and/or supplies herein described have otherwise been authorized for acquisition, this review serves as approval."

NAME: Rita W. Jackson      SIGNATURE:   
TITLE: Contracting Officer      DATE: 6/19/2012

